



PLANNING & DEVELOPMENT ACT, 2000 (as amended)

<u>Application for a Section 5 Declaration</u> Development / Exempted Development

1. Applicant's address/contact details:

Applicant	Harmony Residential Care	
Address	Preston House, Main Street, Abbeyleix, Co. Laois	
Telephone No.		
E-mail		

2. Agent's (if any) address:

Agents (II any) a	luuless.
Agent	Niall Hegarty - BLDG Chartered Surveyors
Address	Unit 4, 84 Strand Street, Skerries, Co. Dublin
Telephone No.	
E-mail	
Please advise wh sent;	nere all correspondence in relation to this application is to be
Applicant []	Agent [X]

3. Location of Proposed Development:

Postal Address or Townland or Location (as may best identify the land or structure in question)	Newhill, Two Mile Borris, Thurles, Co. Tipperary E41 R7D7
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4. Development Details:

Please provide details of the proposed development for which an exemption under Section 5 of the Planning and Development Act is applied for.

(Note: only works and uses listed and described under this section will be assessed under this Section 5 Application. Use additional sheets if required.

Please see additional sheets provided with the	is application.	
Proposed floor area of proposed works/uses:	299 sqm	

5. Legal Interest of Applicant in the Land or Structure:

A. Owner	X	B. Occupier
C. Other		
Name: Address:		
		C. Other

Signature of Applicant(s) _ Date: 26/08/2025

Note: If the proposed development consists of works to a (Proposed) Protected Structure and/or any structure within the curtilage of a (Proposed) Protected Structure, an application for a Section 57 Declaration may be more appropriate.

GUIDANCE NOTES

- (1) All queries on the form must be completed and the form must be accompanied by the relevant fee. The amount of the fee is currently €80.00.
- (2) This application should be accompanied by **TWO COPIES** of the following documentation
 - OSI Site Location Map with the site outlined clearly 1:1000 in urban areas and 1:2500 in rural areas
 - Floor Plans & Elevations at a scale of not less than 1:200
 - Site layout plan indicating position of proposed development relative to premises and adjoining properties
 - Other details e.g. brochures, photographs if appropriate.

(All dimensions must be given in metric scale and drawings should be accompanied by a brief description outlining the use of the proposed development)

(3) Where a proper and complete application is received, a decision must be conveyed to the applicant within four (4) weeks except where additional necessary information is required.

This application form and relevant fee should be submitted to:

Planning Section,

Tipperary County Council,

Civic Offices, Limerick Road,

Nenagh,

Co. Tipperary

<u>OR</u>

Planning Section,

Tipperary County Council,

Civic Offices, Emmet Street,

Clonmel,

Co. Tipperary

Enquires:

Telephone 0818 06 5000

E-Mail planning@tipperarycoco.ie

FOR OFFICE USE ONLY		
	DATE STAMP	
Fee Recd. €80 —		
Receipt No 131285		
Date1-9-2-5		
Receipted by Maura Lillis		



Supporting Document - Section 5 Application

RE: CHANGE OF USE - SECTION 5 APPLICATION FOR A DECLARATION OF EXEMPTED DEVELOPMENT UNDER SCHEDULE 2, PART 1, CLASS 14 (f) OF THE PLANNING AND DEVELOPMENT REGULATION 2001.

Address: Newhill, Two Mile Borris, Thurles, Co. Tipperary E41 R7D7

Description of Proposed Development:

The proposed is an application for a declaration of exempted development under Schedule 2, Part 1, Class 14(f) of the Planning and Development Regualtion 2001, Regarding the change of use from a home to a residence for persons with an intellectual or physical disability or mental illness and persons providing care for such persons.

In line with Schedule 2, Part 1, Class 14(f) of the Planning and Development Regulation 2001, the number of residents will not exceed 6, and the number of careers will not exceed 2.

All service users of the proposed will have a diagnosis of mental illness or an intelectual disability.

<u>Proposed Works</u> - Fire remediation works including compartmentation of the escape routes and first-floor landing accounting for new fire doors where required. No other major works are required.



26th August 2025
Planning Section,
Tipperary County Council,
Civic Offices,
Nenagh,
Co. Tipperary

Dear Sir/Madam

RE: CHANGE OF USE - SECTION 5 APPLICATION FOR A DECLARATION OF EXEMPTED DEVELOPMENT UNDER SCHEDULE 2, PART 1, CLASS 14 (f) OF THE PLANNING AND DEVELOPMENT REGULATION 2001.

On behalf of Harmony Residential Care, we hereby formally apply for a declaration of Exempt Development under Schedule 2, Part 1, Class 14 (f) of the Planning and Development Regulation 2001 at Newhill, Two Mile Borris, Thiurles, Co. Tipperary E41 R7D7 regarding the Change of Use from residential to provide a residential care facility for persons with an intellectual or physical disability or mental illness and person providing care for such persons.

In support of our application, we enclose the following documents:

- 1. Completed application form (2 copies).
- 2. OSI Maps (2 copies)
- 3. A cheque for €80.00 being the appropriate application fee.
- 4. A drawing register, enclosing 2 no. copies of the following:

Drawing No. 001 - Site Location Map

Drawing No. 002 – Site layout Plan

Drawing No. 003 – Floor Plans

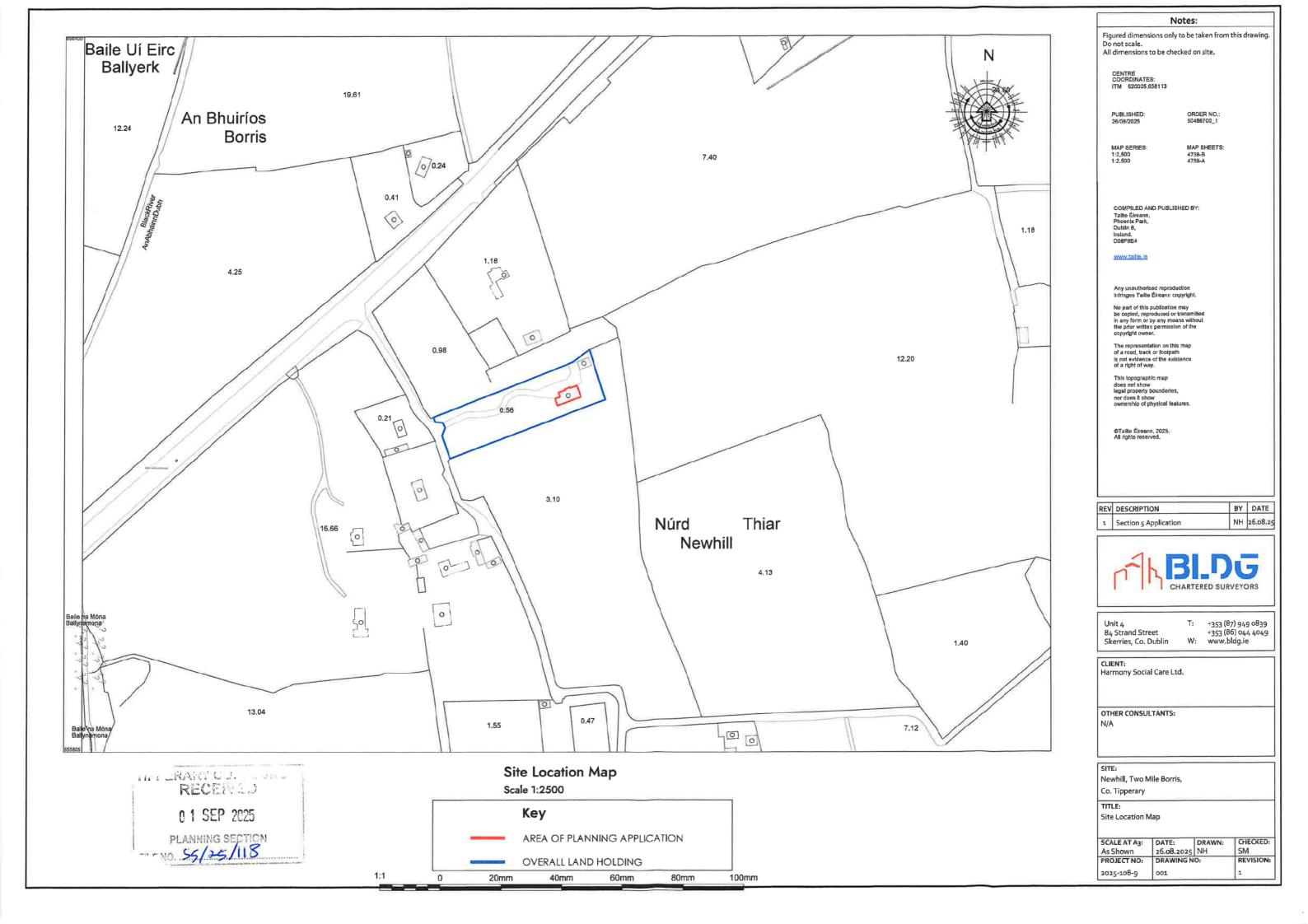
Drawing No. 004 – Elevations Drawing No. 005 – Sections

We trust that the above and enclosed are satisfactory, however, should you have any queries or require any further information, please do not hesitate to contact me.

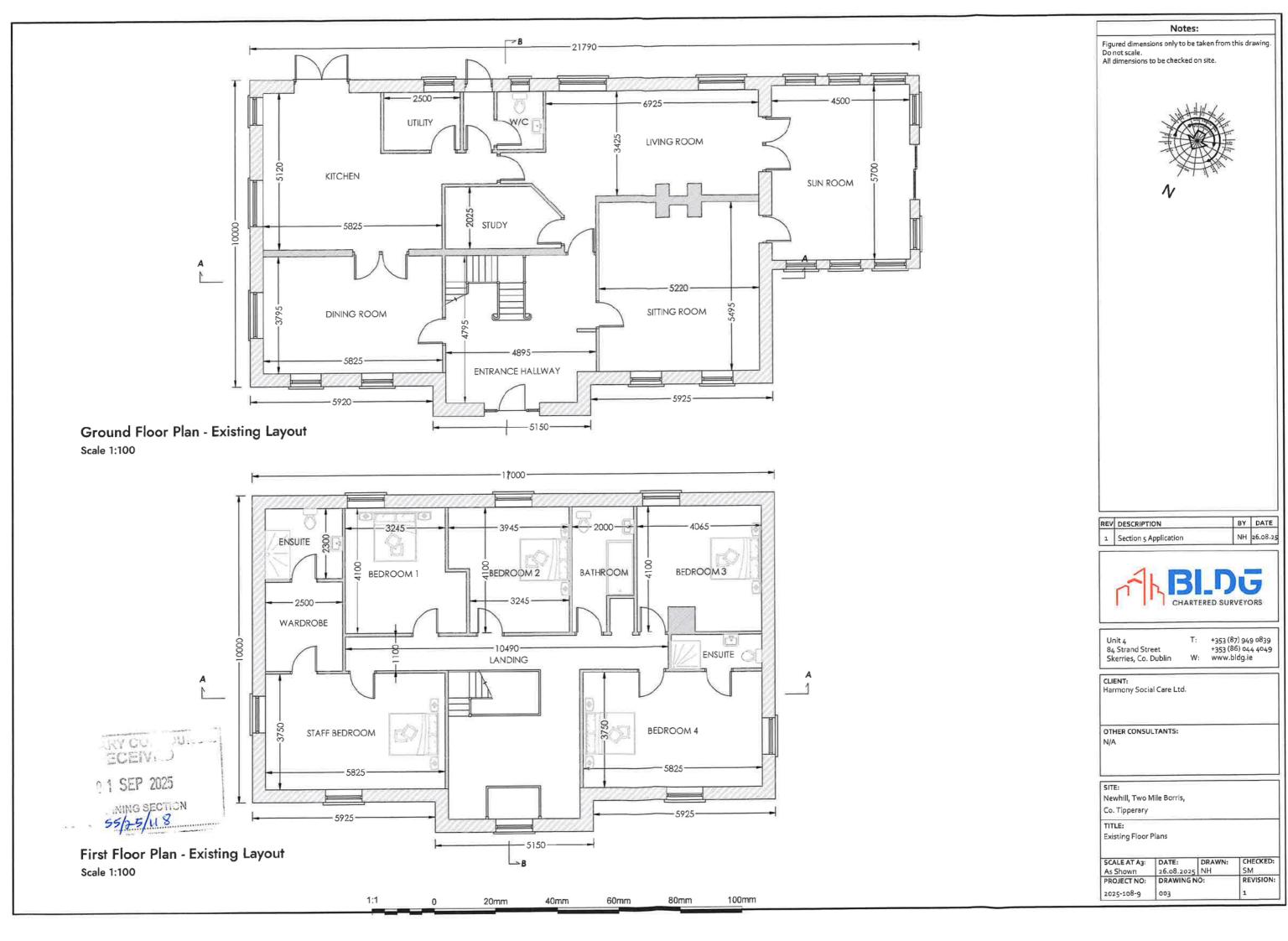
Yours Sincerely,

Niall Hegarty
Building Surveyor
BLDG Chartered Surveyors













Notes:

Figured dimensions only to be taken from this drawing. Do not scale.
All dimensions to be checked on site.

REV	DESCRIPTION	ВУ	DATE
1	Section 5 Application	NH	26.08.25



Unit 4 84 Strand Street Skerries, Co. Dublin

T: +353 (87) 949 0839 +353 (86) 044 4049 W: www.bldg.ie

CLIENT: Harmony Social Care Ltd.

OTHER CONSULTANTS:

SITE: Newhill, Two Mile Borris,

Co. Tipperary TITLE:

Existing Sections A - A / B - B

SCALE AT A3: As Shown	DATE: 26.08.2025	DRAWN: NH	CHECKED: SM
PROJECT NO:	DRAWING NO:		REVISION:
2025-108-9	005		1

Tailte Éireann

CENTRE COORDINATES: ITM 620005,656113

PUBLISHED: 26/08/2025

ORDER NO.: 50486700_1

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MAP SHEETS: TY042 TY048

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www.taille.ie

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The representation on this map of a road, track or footpath is not evidence of the existence of a right of way.

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01 SEP 2025

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Comhairle Contae Thiobraid Árann, Oifigí Cathartha, Cluain Meala, Co. Thiobraid Árann

Tipperary County Council, Civic Offices, Clonmel, Co. Tipperary

E91 N512

Comhairle Contae Thiobraid Árann, Oifigí Cathartha, An tAonach, Co. Thiobraid Árann

Tipperary County Council, Civic Offices, Nenágh, Co. Tipperary

E45 A099

t 0818 06 5000/600 e customerservice @tipperarycoco.ie

tipperarycoco.ie

Date: 2nd September 2025 Our Ref: S5/25/118 Civic Offices, Nenagh

Harmony Residential Care C/O Niall Hegarty Unit 4 84 Strand St Skerries Co Dublin

Re: Application for a Section 5 Declaration – Change of use from residential to provide a residential care facility for persons with an intellectual or physical disability or mental illness. Proposed works: fire remediation works including compartmentation of the escape routes and first-floor landing accounting for new fire doors where required at Newhill, Two mile Borris, Thurles Co Tipperary.

Dear Mr Hegarty,

I acknowledge receipt of your application for a Section 5 Declaration received on $1^{\rm st}$ September 2025 in connection with the above.

I wish to advise that you will be notified of a decision on your application in due course.

Yours sincerely

for Director of Services

TIPPERARY COUNTY COUNCIL Application for Declaration under Section 5

Planning & Development Act 2000, as amended

Planning & Development Regulations 2001, as amended

Planning Ref.: S5/25/118

Applicant: Harmony Residential Healthcare

Development Address: Newhill, Two Mile Borris, Thurles

Proposed Development: Change of use from residential to provide a residential care

facility for persons with an intellectual or physical disability or mental illness and person providing care for such persons

1. SUMMARY

A request was made for a declaration under Section 5 of the Planning and Development Act, 2000, as amended as to whether or not the following constituted development and if so, whether same was exempted development:

 Change of use from residential to provide a residential care facility for persons with an intellectual or physical disability or mental illness and person providing care for such persons

2. LEGISLATION

Section 2 (1) of the Planning and Development Act 2000, as amended, states as follows:"works" includes any act or operation of construction, excavation, demolition, extension,
alteration, repair or renewal....'

Section 3 (1) of the Planning and Development Act 2000, as amended, states as follows:"In this Act, 'development' means, except where the context otherwise requires, the carrying out
of works on, in, over or under land or the making of any material change in the use of any
structures or other land."

Section 4 of the Planning and Development Act 2000, as amended, provides for Exempted Development and Section 4(1) sets outs works which shall be exempted development for the purposes of this act. Section 4(2) (a) of the same Act states that 'the Minister may by regulations provide for any class of development to be exempted development for the purposes of this Act.

Section 4(1) (h) states:

4.—(1) The following shall be exempted developments for the purposes of this Act—development consisting of the carrying out of works for the maintenance, improvement or other alteration of any structure, being works which affect only the interior of the structure or which do not materially affect the external appearance of the structure so as to render the appearance inconsistent with the character of the structure or of neighbouring structures

The Planning and Development Regulations 2001 (as amended) contain the following exemptions under Schedule 2 Part 1:

Schedule 2 Part 1 Change of use CLASS 14

Development consisting of a change of use-

(f) from use as a house, to use as a residence for persons with an intellectual

The number of persons with an intellectual or physical disability or a mental illness living in any such residence shall not

or physical disability or mental illness and persons providing care for such persons.

exceed 6 and the number of resident carers shall not exceed 2.

3. ASSESSMENT

a. Site Location

Site is located at Newhill, Two Mile Borris, approximately 2.8km north-east of Littleton village. The site is accessed off the local road, L96393-0.

b. Planning History

On Site:

2560045 Retention permission granted to Anne Strappe for the as-built height of dwelling

together with all associated site works

04510939 Permission granted to Pat and Anne Strappe for a Dwelling house with garage,

entrance, effluent treatment system and associated site services

c. Assessment

A) "Is or is not Development"

Having considered all of the details and documentation on file with regards the question asked the Planning Authority is satisfied that the change of use would involve "development" within the meaning of Section 3 of the Act as it would result in a material change of use of the premises.

B) "Is or is not Exempted Development"

It is considered that the proposed change of use comes within the criteria as set under Class 14 (f) Schedule 2 Part 1 of the Planning & Development Regulations 2001, as amended, which relates to 'Exempted Development - Change of Use'.

Works are proposed to the dwelling comprising fire remediation works involving compartmentation of the escape routes and first floor landing These works are internal and come within the planning exemption under Section 4(1)(h) of the Planning and Development Act 2000, as amended.

C) "Restrictions on Exemption"

Article 9 of the Regulations sets out Restrictions on Exemptions and states:

Development to which Article 6 relates shall not be exempted development for the purposes of the Act—

- (a) if the carrying out of such development would—
 - (i) contravene a condition attached to a permission under the Act or be inconsistent with any use specified in a permission under the Act,
 - (iii) endanger public safety by reason of traffic hazard or obstruction of road users,
 - (viiB) comprise development in relation to which a planning authority or An Bord Pleanála is the competent authority in relation to appropriate assessment and the development would require an appropriate assessment because it would be likely to have a significant effect on the integrity of a European site,
 - (viii) consist of or comprise the extension, alteration, repair or renewal of an unauthorised structure or a structure the use of which is an unauthorised use.

I have examined the planning history for the site and confirm that the development does not contravene any condition attached to planning permissions 04510939 or 2560045

The exemption is not restricted under Article 9 (a) (i).

The site is served by an existing access off the local road, L96393 that offers clear visibility along the serving local roadway. Having regard to the use proposed, which is unlikely to generate significant additional traffic movements to and from the site and would be similar to that of a dwelling, I am satisfied that the development would not endanger public safety by reason of traffic hazard or obstruction of road users. The exemption is not restricted under Article 9 (a) (ii).

I have undertaken an Appropriate Assessment Screening Assessment of the project which concludes that the project would not give rise to significant impacts on a Natura 2000 (European) and that appropriate assessment would not be required. The exemption is not restricted under Article 9 (a) (viiB).

The proposed development is for change of use of existing dwelling to Class 14 (f) and therefore is not a class of development for which EIA is required. See EIA Screening Assessment attached.

Article 9 places a restriction on the Class 14 exemption if the carrying out of such development would—

(viii) consist of or comprise the extension, alteration, repair or renewal of an unauthorised structure or a structure the use of which is an unauthorised use.

The structure on site is not considered to be unauthorised. It is noted that retention permission was granted under planning reference 2560045 for retention of as built dwelling, specifically in relation to the height of the dwelling.

I note no restrictions under Article 6 and 9 which apply to the proposed development

D "Environmental Assessments"

The development proposed has been screened for AA and it has been determined that an AA is not required.

The development to be retained is not a type of development included for under Schedule 5 of the Planning and Development Regulations 2001, as amended. See also Environmental Impact Assessment (EIA) pre-screening report attached as Appendix 2 of this planning report.

4. RECOMMENDATION

A question has arisen as to whether the change of use from an existing dwelling at Newhill, Two Mile Borris, Thurles to use as a residential care facility for persons with an intellectual or physical disability or mental illness and person providing care for such persons constitutes "development" and "exempted development".

Tipperary County Council, in considering this proposal had regard particularly to -

- Sections 2, 3 and 4 of the Planning and Development Act 2000 (as amended)
- Article 6 & 9 of the Planning and Development Regulations 20001, as amended,
- Class 14 (f) of Part 1 of Schedule 2 of the Planning and Development Regulations 2001 (as amended)

In exercise of the powers conferred on it by section 5(2)(a) of the 2000 Act, as amended, it is hereby decided that the change of use from a residential dwelling to a residential care facility for persons with an intellectual or physical disability or mental illness and person providing care for such persons is "development" within the meaning of the Planning and Development Act 2000, as amended and is "exempted development".

District Planner: Date: 22.09.2025

Senior Executive Planner

Jonathan Flood

Date: 23/09/2025

AA Screening Form

STEP 1. Description of the project/proposal and local site characteristics:		
(a) File Reference No:	S5/25/118	
(b) Brief description of the project or plan:	As per planners report	
(c) Brief description of site characteristics:	As per planners report	
(d) Relevant prescribed bodies consulted: e.g. DHLGH (NPWS), EPA, OPW	None	
(e) Response to consultation:	N/A	

STEP 2. Identification of relevant Natura 2000 sites using Source-Pathway-Receptor model and compilation of information on Qualifying Interests and conservation objectives.

		•	•	
European Site (code)	List of Qualifying Interest/Special Conservation Interest ¹	Distance from proposed development ² (km)	Connections (Source- Pathway- Receptor)	Considered further in screening Y/N
002162 River Barrow and River Nore SAC	https://www.npws.ie/protected- sites/sac/002162	Less than 15km	No ecological connection via ground/surface water. No ecological connection via air due to separation distance	N
000407 The Loughans	https://www.npws.ie/protected-sites/sac/000407	Less than 15km	No ecological connection via ground/surface water. No ecological connection via air due to separation distance	N
002137 Lower River Suir SAC	https://www.npws.ie/protected-sites/sac/002137	Less than 15km	No ecological connection via ground/surface water. No ecological connection via air due to separation distance	N

Short paraphrasing and/or cross reference to NPWS is acceptable – it is not necessary to reproduce the full text on the QI/SCI.

STEP 3. Assessment of Likely Significant Effects

a) Identify all potential direct and indirect impacts that may have an effect on the conservation objectives of a European site, taking into account the size and scale of the project under the following headings:

² If the site or part thereof is within the European site or adjacent to the European site, state here.

Impacts:	Possible Significance of Impacts: (duration/magnitude etc.)
Construction phase e.g. Vegetation clearance Demolition Surface water runoff from soil excavation/infill/landscaping (including borrow pits) Dust, noise, vibration Lighting disturbance Impact on groundwater/dewatering Storage of excavated/construction materials Access to site Pests	No loss of vegetation – previously developed site
 Operational phase e.g. Direct emission to air and water Surface water runoff containing contaminant or sediment Lighting disturbance Noise/vibration Changes to water/groundwater due to drainage or abstraction Presence of people, vehicles and activities Physical presence of structures (e.g. collision risks) Potential for accidents or incidents 	It is considered that there is no real likelihood of any significant effects on European Sites in the wider catchment area
In-combination/Other	

(b) Describe any likely changes to the European site:

Examples of the type of changes to give consideration to include:

- Reduction or fragmentation of habitat area
- Disturbance to QI species
- Habitat or species fragmentation
- Reduction or fragmentation in species density
- Changes in key indicators of conservation status value (water or air quality etc.)
- Changes to areas of sensitivity or threats to QI
- Interference with the key relationships that define the structure or ecological function of the site

The application site is not located adjacent or within a European site, therefore there is no risk of habitat loss or fragmentation or any effects on QI species directly or ex-situ.

The significant distance between the proposed development site and any European Sites, and the very weak and indirect ecological pathway is such that the proposal will not result in any likely changes to the European sites that comprise part of the Natura 2000 network

(c)	Are 'mitigation' measures necessary to reach a conclusion that likely significant effects
	can be ruled out at screening?

	Yes	X	No
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Step 4. Screening Determination Statement

The assessment of significance of effects:

Describe how the proposed development (alone or in-combination) is/is **not likely** to have **significant** effects on European site(s) in view of its conservation objectives.

Conclusion:

Having regard to:

- · the small scale nature of the development (change of use of an existing dwelling),
- the location of the development at a significant remove from nearby European sites and,
- the consequent absence of a direct pathway to these European sites,

it is considered that the proposed development would not be likely to have a significant effect individually, or in-combination with other plans and projects, on the Natura 2000 network and appropriate assessment is not therefore required.

	Tick as Appropriate:	Recommendation:
(i) It is clear that there is no likelihood of significant effects on a European site.	X	The proposal can be screened out: Appropriate assessment not required.
(ii) It is uncertain whether the proposal will have a significant effect on a European site.		 □ Request further information to complete screening □ Request NIS □ Refuse planning permission
(iii) Significant effects are likely.		☐ Request NIS☐ Refuse planning permission
Signature and Date of Recommending Officer:	Peroslang	22.09.2025

EIA Pre-Screening Establishing a development is a 'sub-threshold development'							
File Reference: S5/25/118							
Development Summary: Change of use from r		residen	tial to residential care facility				
Was a Screening Determination carried out under Section 176A-C?	Yes, no further action red		quired				
A. Schedule 5 Part 1 - Does the development Development Regulations 2001 (as amended (Tick as appropriate)		d in Sch	edule 5, Part 1 , of the Planning and				
Yes, specify class		EIA is r	EIA is mandatory				
No		No Scr	Screening required				
⊠No		Proceed to Part B					
B. Schedule 5 Part 2 - Does the development comprise a project listed in Schedule 5, Part 2 , of the Planning and Development Regulations 2001 (as amended) and does it meet/exceed the thresholds? (Tick as appropriate)							
No, the development is not a project listed in Schedule 5, Part 2			No Screening required				
Yes the project is listed in Schedule 5, Part 2 and meets/exceeds the threshold, specify class (including threshold):			EIA is mandatory				
			No Screening required				
Yes the project is of a type listed but is <i>sub-threshold</i> :			Proceed to Part C				
C. If Yes, has Schedule 7A information/screen	ning report been submitt	ed?					
 Yes, Schedule 7A information/screening report has been submitted by the applicant No, Schedule 7A information/screening report has not been submitted by the applicant 			Screening Determination required Preliminary Examination required				
Signature and Date of Recommending Officer:	Marion Carey	Dat	te: 22/9/2025				



Comhairle Contae Thiobraid Árann, Oifigí Cathartha, Cluain Meala, Co. Thiobraid Árann

Tipperary County Council, Civic Offices, Clonmel, Co. Tipperary

E91 N512

Comhairle Contae Thiobraid Árann, Oifigí Cathartha, An tAonach, Co. Thiobraid Árann

E45 A099

Tipperary County Council, Civic Offices, Nenagh, Co. Tipperary e customerservice @tipperarycoco.ie

t 0818 06 5000/6000

tipperarycoco.ie

Date: 23rd September, 2025 Our Ref: S5/25/118 Civic Offices, Nenagh

Harmony Residential Care C/O Niall Hegarty Unit 4 84 Strant St Skerries Co. Dublin

Re: Declaration under Section 5 of the Planning and Development Act 2000, as amended.

Dear Sir/Madam,

I refer to your application for a Section 5 Declaration received on 1st September, 2025 in relation to the following proposed works:

Change of use from residential to provide a residential care facility for persons with an intellectual or physical disability or mental illness and person providing care for such persons at Newhill, Two Mile Borris, Thurles, Co. Tipperary

WHEREAS a question has arisen as to whether the proposed development is or is not exempted development:

AND WHEREAS Tipperary County Council, in considering this referral, had regard particularly to –

- Sections 2, 3 and 4 of the Planning and Development Act 2000 (as amended)
- Article 6 & 9 of the Planning and Development Regulations 20001, as amended,
- Class 14 (f) of Part 1 of Schedule 2 of the Planning and Development Regulations 2001 (as amended)

In exercise of the powers conferred on it by section 5(2)(a) of the 2000 Act, as amended, it is hereby decided that the change of use from a residential dwelling

to a residential care facility for persons with an intellectual or physical disability or mental illness and person providing care for such persons is "development" within the meaning of the Planning and Development Act 2000, as amended and is "exempted development".

NOTE: Any person issued with a Declaration of a Planning Authority may refer the Declaration for review to An Coimisiún Pleanála, 64 Marlborough Street, Dublin 1, within four (4) weeks of the date of issue of the Declaration and on payment of the prescribed fee.

Yours faithfully,

for **Director of Services**

Siobha Rya

Original

TIPPERARY COUNTY COUNCIL

DELEGATED EMPLOYEE'S ORDER

File Ref: S5/25/118	Delegated Employee's Order No:	
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SUBJECT: Section 5 Declaration

I, Dave Carroll, A/Director of Services, Tipperary County Council, by virtue of the powers delegated to me in accordance with the provisions of Section 154 of the Local Government Act 2001, as amended by Schedule 1, Part 1 of the Local Government Reform Act 2014 under Chief Executive's Order No. 41983 dated 17th April, 2025, hereby order that pursuant to the provisions of the Planning and Development Act 2000, as amended, that an application under Section 5 from Harmony Residential Care, C/O Niall Hegarty, Unit 4, 84 Strand St., Skerries, Co. Dublin at Newhill, Two Mile Borris, Thurles is development and is exempted development.

AND WHEREAS Tipperary County Council, in considering this referral, had regard particularly to –

- Sections 2, 3 and 4 of the Planning and Development Act 2000 (as amended)
- Article 6 & 9 of the Planning and Development Regulations 20001, as amended,
- Class 14 (f) of Part 1 of Schedule 2 of the Planning and Development Regulations 2001 (as amended)

In exercise of the powers conferred on it by section 5(2)(a) of the 2000 Act, as amended, it is hereby decided that the change of use from a residential dwelling to a residential care facility for persons with an intellectual or physical disability or mental illness and person providing care for such persons is "development" within the meaning of the Planning and Development Act 2000, as amended and is "exempted development".

Signed:

Dave Carroll

A/Director of Services

Planning and Development (including Town Centre First),

Date: 23/09/2025

Emergency Services and Emergency Planning and

Tipperary/Cahir/Cashel Municipal District